Policy clarification: Span of Coverage
February 28, 2019

Background
The purpose of this notice is to clarify the Span of Coverage policy for hospital transfers. The language describing span of coverage varies among the managed care contracts. However, the underlying policy is the same.

Span of Coverage refers to the payment responsibility for hospital facility charges when there are Medicaid enrollment changes during the hospital stay. This policy does not apply to CHIP.

Summary of Policy
A Medicaid enrollment change is any change in managed care enrollment, including:

- Member moves from fee-for-service (FFS) to managed care
- Member moves from managed care to FFS
- Member moves between managed care organizations (MCOs) in the same managed care program (i.e., STAR, STAR+PLUS, STAR Kids, STAR Health)
- Member moves between managed care programs

When an enrollment change occurs while a member is in the hospital, the previous payer (former MCO or FFS) remains responsible for the hospital facility charge until discharge, transfer, or loss of Medicaid eligibility. The current payer (new MCO or FFS) is responsible for all other covered services beginning on the effective date of the enrollment change.

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<thead>
<tr>
<th>Scenario</th>
<th>Hospital Facility Charge</th>
<th>All Other Covered Services</th>
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<td>Member retroactively enrolled in managed care</td>
<td>New MCO</td>
<td>New MCO</td>
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<td>Member prospectively moves from FFS to managed care</td>
<td>FFS</td>
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<td>Member moves from managed care to FFS</td>
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**STAR and STAR+PLUS**

The Span of Coverage sections of the Uniform Managed Care Contract, STAR+PLUS Expansion Contract, and STAR+PLUS MRSA Contract are specific to stays in a single hospital without transfers. The contracts define “discharge” and “transfer” as follows:

- **Discharge** means a formal release of a Member from an Inpatient Hospital stay when the need for continued care at an inpatient level has concluded. Movement or Transfer from one (1) Acute Care Hospital or Long Term Care Hospital/facility and readmission to another within 24 hours for continued treatment is not a discharge under this Contract.
- **Transfer** means the movement of the Member from one (1) Acute Care Hospital or Long Term Care Hospital/facility and readmission to another Acute Care Hospital or Long Term Care Hospital or facility within 24 hours for continued treatment.

When there is a hospital transfer, the Span of Coverage section no longer applies. At that point, Section 8.1.2 of the contracts applies: “The MCO is responsible for assessing, authorizing, arranging, coordinating, and providing Covered Services […] in accordance with the requirements of the Contract. The MCO must provide Medically Necessary Covered Services to all Members beginning on the Member’s date of enrollment regardless of pre-existing conditions, prior diagnosis and/or receipt of any prior health care services.”

**STAR Kids, STAR Health, and Dual Demonstration**

The STAR Kids, STAR Health, and Dual Demonstration contracts do not define “discharge” or “transfer.” For the purposes of the Span of Coverage sections of these contracts, “discharge” includes transfer.
Authorization of Hospital Transfers

If the member is in FFS at the time of the transfer request, the Texas Medicaid & Healthcare Partnership (TMHP) is responsible for making the authorization determination for transfer to the second hospital.

If the member is in managed care at the time of the transfer request, the MCO with which the member is enrolled at the time of the transfer request is responsible for making the authorization determination for transfer to the second hospital.

If there is an enrollment change between the date of authorization and the date of transfer, the new MCO must honor the authorization of the previous payer (FFS or former MCO) in accordance with the continuity of care requirements in the managed care contracts.

Reimbursement Coordination Between Payers

The two payers must coordinate payments to the hospitals in accordance with client transfer policy outlined in the Texas Medicaid Provider Procedures Manual (TMPPM), Inpatient and Outpatient Hospital Services Handbook, Section 3.7.3.2, “Client Transfers.”

Example

- 10/1 – Member is enrolled with MCO A
- 10/25 – Member admitted to Hospital 1
- 11/1 – Member changes enrollment to MCO B
- 11/15 – Member transfers to Hospital 2

MCO A is responsible for:

- All covered services from 10/1 through 10/31
- Hospital 1 facility charges from 11/1 through 11/15

MCO B is responsible for:

- All covered services except the Hospital 1 facility charge from 11/1 through 11/15
- All covered services, including the Hospital 2 facility charge, beginning on 11/15

MCO A and MCO B must coordinate to reimburse the hospitals in accordance with Medicaid policy as described in the TMPPM Inpatient and Outpatient Hospital Services Handbook, Section 3.7.3.2, “Client Transfers.”
Action

MCOs must make determinations on authorization requests and adjudicate claims in accordance with the process described above.

As soon as practicable, but no later than May 29, 2019, MCOs must make any system and procedure changes needed to operationalize the policy as described above and in the managed care contracts.

As soon as practicable, but no later than May 29, 2019, MCOs must educate providers on these requirements and assist providers in identifying the correct payer to which the provider should submit claims.

MCOs should reach out to HHSC immediately with any access to care concerns. Contact Meghan.Young@hhsc.state.tx.us and copy your MCCO team.

Additional Information

HHSC is in the process of clarifying these requirements in all Medicaid managed care contracts, and welcomes feedback on this policy. Please send feedback to Meghan.Young@hhsc.state.tx.us.

Resources

Uniform Managed Care Contract
- Attachment A, Terms & Conditions, Section 5.06, “Span of Coverage”
- Attachment B-1, Section 8.1.2, “Covered Services”
- Attachment B-1, Section 8.2.1, “Continuity of Care and Out-of-Network Providers”

STAR+PLUS Expansion Contract
- Terms & Conditions, Section 5.04, “Span of Coverage”
- Attachment B-1, Section 8.1.2, “Covered Services”
- Attachment B-1, Section 8.1.21, “Continuity of Care and Out-of-Network Providers”

STAR+PLUS Medicaid Rural Service Area Contract
- Terms & Conditions Section 5.04, “Span of Coverage”
- Attachment B-1, Section 8.1.2, “Covered Services”
- Attachment B-1, Section 8.1.23, “Continuity of Care and Out-of-Network Providers”

STAR Health Managed Care Contract Terms & Conditions,
- Section 5.03, “Span of Coverage”
- Attachment B-1, Section 8.1.2, “Covered Services”
- Attachment B-1, Section 8.1.27, “Continuity of Care and Out-of-Network Providers”
STAR Kids Managed Care Contract Terms & Conditions,
• Section 5.03, “Span of Coverage”
• Attachment B-1, Section 8.1.2, “Covered Services”
• Attachment B-1, Section 8.1.23, “Continuity of Care and Out-of-Network Providers”

Medicare-Medicaid Dual Demonstration Contract
• Section 2.4, “Covered Services”
• Section 2.6.5, “Continuity of Care”
• Section 2.6.6, “Span of Coverage Rules”

Texas Medicaid Provider Procedures Manual
• Inpatient and Outpatient Hospital Services Handbook, Section 3.7.3.2, “Client Transfers”

Contact
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